

Benton County Public Works Department 2026-2030 Five-Year Road Construction Plan

Adopted by the County Board on 09/2/2025



Benton County Public Works Department Summary

Benton County Public Works Department is responsible for the maintenance and construction of County State Aid Highways (CSAH) and County Roads (CR). In addition, there are 111 bridges that the Department is responsible for completing the routine safety inspections. 82 of these bridges are on County highways and County staff completes any needed maintenance on those. Routine maintenance of our CSAH and CR include snow and ice removal, pothole patching, filling of cracks, mowing of roadsides, and sign installation/replacement. Construction of our CSAH and CR requires our department to perform preliminary and topographic surveys, right-of-way acquisition, engineering design, construction administration, and construction inspection. While most of our routine maintenance is completed by in-house staff, the construction work is performed by contractors selected after receiving sealed bids. A contract is typically awarded to the lowest responsible bidder.

PUBLIC WORKS/HIGHWAY DEPARTMENT

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Benton County Roadway Descriptions

There are two main categories that the Benton County Highway system is divided into. These are:

- County State Aid Highways (CSAH) comprised of both rural and municipal roads. These are all numbered 1 through 33 and are identified by a blue pentagon-shaped sign. These roads are supported by the Minnesota Highway User Tax Distribution Fund (HUTDF), which is funded in majority by Minnesota's motor fuel tax and license tab fees. The sales tax on motor vehicles and auto parts also contribute to this fund. Benton County receives an allotment each year for construction and maintenance of these roads.
- County Roads (CR) are supported solely by local sources of revenue. For routine maintenance such as pothole patching and snowplowing, the funding sources include the Wheelage Tax and property tax levy. For construction or reconstruction, the funding sources include Wheelage Tax and the Local Option Sales Tax (LOST) for Transportation. Property Taxes are not being used for CR construction projects.

Summary of Benton County Highway System

Category	Paved Miles	Gravel Miles	Total Miles
County State Aid Highways	225.2	0.0	225.2
County Roads	121.2	105.0	226.2
Total	346.4	105.0	451.2
County Highway Bridges - 82			

Benton County Public Works 5-Year Road Construction Plan

The 5-Year Road construction plan identifies the County State Aid Highways and County Roads that will be worked on in the next 5 years. The work identified here is more than routine maintenance and is typically completed by private contractors selected through a sealed bid process. The primary purpose of this Plan is to provide a planning document that can be shared with the public and various neighboring agencies. This helps facilitate coordination and collaboration. Since construction projects take multiple years to plan, design, acquire road right-of-way and navigate through environmental permitting, this plan provides guidance to the Public Works staff on where to focus the limited staff time and resources. This document is also used to apply for various grants and other outside funding sources.

Development of the plan included input from all divisions of the Public Works Department and considering multiple factors such as pavement strength, pavement condition, pavement age,

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traffic volume, bridge structure condition, accessibility to funding, geographical location, and overall department workload. Input received from the public received during Open Forums at County Board meetings also guided the development of this plan. This current version of the plan was thoroughly discussed with the County Board at multiple Committees of the Whole. Then discussed in detail with the County Board at the September 2, 2025, County Board meeting where it was adopted.

This plan guides and directs the Department to invest nearly **\$73 million** over the next 5 years.

This includes rehabilitating or improving 87 miles of road and replacing 12 bridges. To fund this plan, we will leverage \$33 million of outside money in the form of grants. We will be using \$18.5 million of Sales Tax funds and \$16 million of our State Aid allotment.

Questions or Comments

Please feel free to contact the Benton County Public Works Department by phone at 320-968-5051, by email at cbyrd@co.benton.mn.us or in person at 7752 Highway 25 NE, Foley, MN 56329.

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Road/Bridge Capital Investment Plan (CIP)
2026 - 2030

Year #1

Year #1											State Aid Funds		Local Sales Tax			Wheelage Tax	Additional Funding Sources/Notes		
Construction Year		2026	ADT	AGE of Surface	Type of Work	Construction Cost/Mile	Construction Cost	R/W Cost/Mile	R/W Cost	Annual Allotment Total Project Cost	\$3,188,272	\$256,742	\$950,000	\$1,900,000	\$950,000	\$650,000			
Road No.	Project Description	Project Length									State Aid Construction	State Aid Municipal	Sales Tax for CSAH Roads	Sales Tax for County Roads	Sales Tax for Econ. Development	Wheelage Tax			
3	CSAH 1 to Popple Creek	7.5	2050	18	Reclaim	\$500,000	\$3,750,000	\$0	\$0	\$3,750,000	\$3,750,000						\$0	Federal STBGP (Xfer \$ from CSAH 2)	
10	Sherburne Co Line to TH 25	1.8	750	20	Reclaim	\$500,000	\$875,000	\$0	\$0	\$875,000							\$875,000		
12	Bridge over Little Rock Crk	1	1,000	57	Br. Replace	\$623,739	\$623,739	\$0	\$0	\$623,739	\$124,748							\$498,991	IIJA Bridge Setaside
13	CSAH 1 to CSAH 3	6.0	420	17	Mill & Olay	\$150,000	\$900,000		\$0	\$900,000			\$900,000						
13	Bridge Over Elk River	1	425	56	Br. Replace	\$905,520	\$905,520	\$5,000	\$5,000	\$910,520	\$156,536							\$753,984	IIJA Bridge Setaside
23	CR 48 to CSAH 10	0.5	410	19	Reclaim	\$500,000	\$250,000	\$0	\$0	\$250,000							\$250,000		
29	CSAH 1 to CSAH 3	2.5	N/A	N/A	New Construction	\$3,200,000	\$8,000,000	\$15,000	\$37,500	\$8,037,500					\$3,037,500.00			\$5,000,000	Federal Earmark
33	CSAH 3 to TH 15	1.25	9,700	20	Mill & Olay	\$375,000	\$468,750	\$0	\$0	\$468,750			\$468,750						
40	Bridge over Little Rock Crk	1.0			Br. Replace	\$415,000	\$415,000	\$10,000	\$10,000	\$425,000							\$95,000	\$330,000	State Bridge Bonding
											Total Construction Costs= \$16,240,509								

Year #2

Year #2											State Aid Funds		Local Sales Tax			Wheelage Tax	Additional Funding Sources/Notes	
Construction Year		2027	ADT	AGE of Surface	Type of Work	Construction Cost/Mile	Construction Cost	R/W Cost/Mile	R/W Cost	Annual Allotment Total Project Cost	\$3,188,272	\$256,742	\$950,000	\$1,900,000	\$950,000	\$650,000		
Road No.	Project Description	Project Length									State Aid Construction	State Aid Municipal	Sales Tax for CSAH Roads	Sales Tax for County Roads	Sales Tax for Econ. Development	Wheelage Tax		
2	TH 10 to CSAH 1	4.6	1100	24	Reconstruct	\$1,331,000	\$6,122,600	\$50,000	\$230,000	\$6,352,600	\$6,352,600						Fed. Money transferred to 2026 CSAH 3 project	
3	Federal Aid Payback										(2,000,000)							Payback from Transferring from CSAH 2
6	Sherburne Co Line to TH 95	2	550	11	Mill & Olay	\$150,000	\$300,000	\$0	\$0	\$300,000	\$300,000							
6	TH 95 to CSAH 4	5.2	550	11	Reclaim	\$500,000	\$2,600,000	\$0	\$0	\$2,600,000	\$2,600,000							
12	Bridge over Little Elk River	1	380	N/A	Br. Replace	\$442,000	\$442,000	\$0	\$0	\$442,000	\$88,400						\$353,600	State Bridge Bonding
12	Bridge over Unnamed Stream	1	380	N/A	Br. Replace	\$350,000	\$350,000	\$0	\$0	\$350,000	\$70,000						\$280,000	State Bridge Bonding
22	CSAH 9 to Mille Lacs Co Line	1	540	20	Reclaim	\$450,000	\$450,000	\$0	\$0	\$450,000	\$450,000							
50	TH 23 to CR 62	4	68	N/A	Pave Gravel					\$2,300,000					\$2,300,000			Grading in 2027 paving possible in 2028
56	Bridge over Bunker Hill Creek	1	229	N/A	Br. Replace	\$560,000	\$560,000	\$0	\$0	\$560,000						\$112,000	\$448,000	State Bridge Bonding
57	CSAH 3 to CSAH 29	1.5	400	27	Recondition	\$750,000	\$1,125,000	\$0	\$0	\$1,125,000				\$1,125,000				
											Total Construction Costs= \$14,479,600							

Road/Bridge Capital Investment Plan (CIP)
2026 - 2030

Year #3											State Aid Funds		Local Sales Tax			Wheelage Tax	Additional Funding Sources/Notes		
Road No.	Project Description	Construction Year	2028	ADT	AGE of Surface	Type of Work	Construction Cost/Mile	Construction Cost	R/W Cost/Mile	R/W Cost	Annual Allotment Total Project Cost	\$3,188,272	\$256,742	\$950,000	\$1,900,000	\$950,000	\$650,000		
		Project Length	State Aid Construction									State Aid Municipal	Sales Tax for CSAH Roads	Sales Tax for County Roads	Sales Tax for Econ. Development	Wheelage Tax			
2	CSAH 21 to RR tracks		0.5	5300	16	Mill & Olay	\$200,000	\$100,000	\$0	\$0	\$100,000		\$100,000					Fed. Money transferred to 2026 CSAH 3 project	
3	Federal Aid Payback											(1,004,660)							Payback from Advance Construction
4	CSAH 3 to TH 23		4.7	1750	25	Reclaim	\$525,000	\$2,467,500	\$0	\$0	\$2,467,500			\$2,467,500					
4	Bridge over Elk River		1	1,150	N/A	Br. Replace	\$1,100,000	\$1,100,000	\$0	\$0	\$1,100,000	\$300,000						\$800,000 State Bridge Bonding	
6	Bridge over St. Francis River		1	560	N/A	Br. Replace	\$1,100,000	\$1,100,000	\$0	\$0	\$1,100,000	\$300,000						\$800,000 State Bridge Bonding	
25	Bridge over Elk River		1	250	N/A	Br. Replace	\$1,100,000	\$1,100,000	\$0	\$0	\$1,100,000	\$300,000						\$800,000 State Bridge Bonding	
29	TH 15 to CSAH 1		3	9182	21	Reclaim	\$535,000	\$1,605,000	\$0	\$0	\$1,605,000	\$1,605,000							
31	TH 10 to TH 10		1	770	16	Mill & Olay	\$200,000	\$200,000	\$0	\$0	\$200,000	\$200,000							
73	CSAH 2 to TH 10		2	1400	16	Mill & Olay	\$150,000	\$300,000	\$0	\$0	\$300,000						\$300,000		
74	St Cloud to CSAH 1		0.5	1750	20	Reclaim	\$400,000	\$200,000	\$0	\$0	\$200,000				\$200,000				
75	St Cloud to CSAH 1		0.5	830	8	Reclaim	\$400,000	\$200,000	\$0	\$0	\$200,000				\$200,000				
78	CSAH 13 to CSAH 2		2.5	510	16	Mill & Olay	\$150,000	\$375,000	\$0	\$0	\$375,000				\$375,000				
84	CR 82 to TH 25		2.0	350	22	Mill & Olay	\$150,000	\$300,000	\$0	\$0	\$300,000				\$300,000				
												Total Construction Costs= \$9,047,500							
Year #4											State Aid Funds		Sales Tax			Wheelage Tax	Additional Funding Sources/Notes		
Road No.	Project Description	Construction Year	2029	ADT	AGE of Surface	Type of Work	Construction Cost/Mile	Construction Cost	R/W Cost/Mile	R/W Cost	Annual Allotment Total Project Cost	\$3,188,272	\$256,742	\$950,000	\$1,900,000	\$950,000	\$650,000		
		Project Length	State Aid Construction									State Aid Municipal	Sales Tax for CSAH Roads	Sales Tax for County Roads	Sales Tax for Econ. Development	Local Road Fund			
7	Bridge over W Br. Rum River		1	155	N/A	Br. Replace	\$1,305,350	\$1,305,350	\$0	\$0	\$1,305,350	\$130,535						\$1,174,815 State Bridge Bonding	
8	TH 23 to CR 45		1		14	Reclaim	\$535,000	\$267,500	\$0	\$0	\$267,500	\$267,500							
32	Norman Ave in Foley		0.67	2200	24	Mill & Olay	\$300,000	\$201,000	\$0	\$0	\$201,000	\$201,000							
59	Bridge over Bunker Hill Creek		1	55	N/A	Br. Replace	\$550,000	\$550,000	\$0	\$0	\$550,000						\$55,000	\$495,000 State Bridge Bonding	
CR 80	CSAH 8 to CSAH 3		2	660	14	Reconstruct	\$3,000,000	\$6,000,000	\$0	\$0	\$6,000,000				\$6,000,000				
CR 80	Bridge over Mayhew Crk		1	660	N/A	Br Replace	\$375,000	\$375,000	\$0	\$0	\$375,000				\$375,000				
												Total Construction Costs= \$8,698,850							

Road/Bridge Capital Investment Plan (CIP)
2026 - 2030

Year #5

Year #5											State Aid Funds		Sales Tax			Wheelage Tax	Additional Funding Sources/Notes	
Construction Year		2030									Annual Allotment	\$3,188,272	\$256,742	\$950,000	\$1,900,000	\$950,000	\$650,000	
Road No.	Project Description	Project Length	ADT	AGE of Surface	Type of Work	Construction Cost/Mile	Construction Cost	R/W Cost/Mile	R/W Cost	Total Project Cost	State Aid Construction	State Aid Municipal	Sales Tax for CSAH Roads	Sales Tax for County Roads	Sales Tax for Econ. Development	Local Road Fund		
1	TH 23 to CSAH 29	3	5,800	12	Reconstruct	\$6,000,000	\$18,000,000	\$0	\$0	\$18,000,000							\$18,000,000	Grants
4	Foley City Limits to CSAH 6	1.5	1500	23	Mill & Olay	\$200,000	\$300,000	\$0	\$0	\$300,000	\$300,000							
6	CR 69 to Morrison Co. Line	3	650	16	Reclaim	\$500,000	\$1,500,000	\$0	\$0	\$1,500,000	\$1,500,000							
7	CSAH 4 to TH 23	2.4	664	14	Mill & Olay	\$150,000	\$360,000	\$0	\$0	\$360,000			\$360,000					
25	TH 95 to TH 23	2.25	500	N/A	Reconstruct	\$1,500,000	\$3,375,000	\$60,000	\$135,000	\$3,510,000							\$3,510,000	Grants
33	TH 10 to CSAH 1	2.1	1700	18	Mill & Olay	\$150,000	\$315,000	\$0	\$0	\$315,000	\$315,000							
CR 55	DNR Landing to Gordon's Bridge	3.1	921	20	Overlay	\$150,000	\$465,000	\$0	\$0	\$465,000				\$465,000				
											Total Construction Costs= \$24,450,000							

Additional Potential Projects using Sales Tax			
Road	Project Title	Type of Work	Estimated Cost
CR 43	CR 58 to CSAH 3	Mill and Overlay	\$600,000
CR 55	105th to 95th	Reconditioning	\$800,000
Total=			\$1,400,000

Unfunded Projects			
Road	Project Title	Type of Work	Estimated Cost
CSAH 3	Popple Creek to Gilman	Mill and Overlay	\$950,000
CSAH 4	US 10 to CSAH 1	Mill and Overlay	\$300,000
CSAH 6	Th 23 to CR 69	Mill and Overlay	\$1,500,000
CSAH 7	CSAH 4 to TH 23	Reconstruct	\$2,500,000
CSAH 9	CSAH 4 to CR 54	Mill and Overlay	\$1,200,000
CSAH 9	Co. Line to TH 95	Reclaim	\$900,000
CSAH 15	CR 58 to CSAH 3	Reconstruct	\$4,000,000
CSAH 22	TH 25 to CSAH 11	Reclaim	\$2,000,000
CSAH 22	CSAH 7 to CSAH 9	Relaim	\$750,000
CSAH 23	CR 48 to TH 23	Reclaim	\$950,000
CSAH 33	CSAH 29 to City Limits (Sartell)	Reconstruct	\$5,000,000
CSAH 33	TH 15 to CSAH 29	Reconstruct	\$2,500,000
CSAH 33	City Limits (Sartell)	Mill and Overlay	\$250,000
CR 40	TH 10 to CSAH 21	Mill and Overlay	\$300,000
CR 42	CR 78 to TH 25	Mill and Overlay	\$300,000
CR 48	CSAH 25 to 2 Miles East	Mill and Overlay	\$300,000
CR 49	Co. Line to CR 87	Mill and Overlay	\$150,000
CR 51	TH 25 to CSAH 6	Reconstruct	\$4,500,000
CR 66	CR 51 to TH 23	Mill and Overlay	\$300,000
CR 78	CSAH 1 to CSAH 13	Mill and Overlay	\$450,000
CR 87	CR 49 to CSAH 6	Mill and Overlay	\$300,000
CR 91	CR 62 to Glen Street	Mill and Overlay	\$190,000
Total Unfunded=			\$29,590,000



5 Year Road Plan 2026-2030

- Bridge Replace
- Mill & Olay
- Overlay
- Reclaim
- Reconditioning
- Reconstruct
- New Construction

